



## NYC Sailors Night

Ron Jenkins  
2022-02-02



**A History of the Toronto Island Airport**

# **The Toronto Island Airport: Pasts, Present, and Futures**

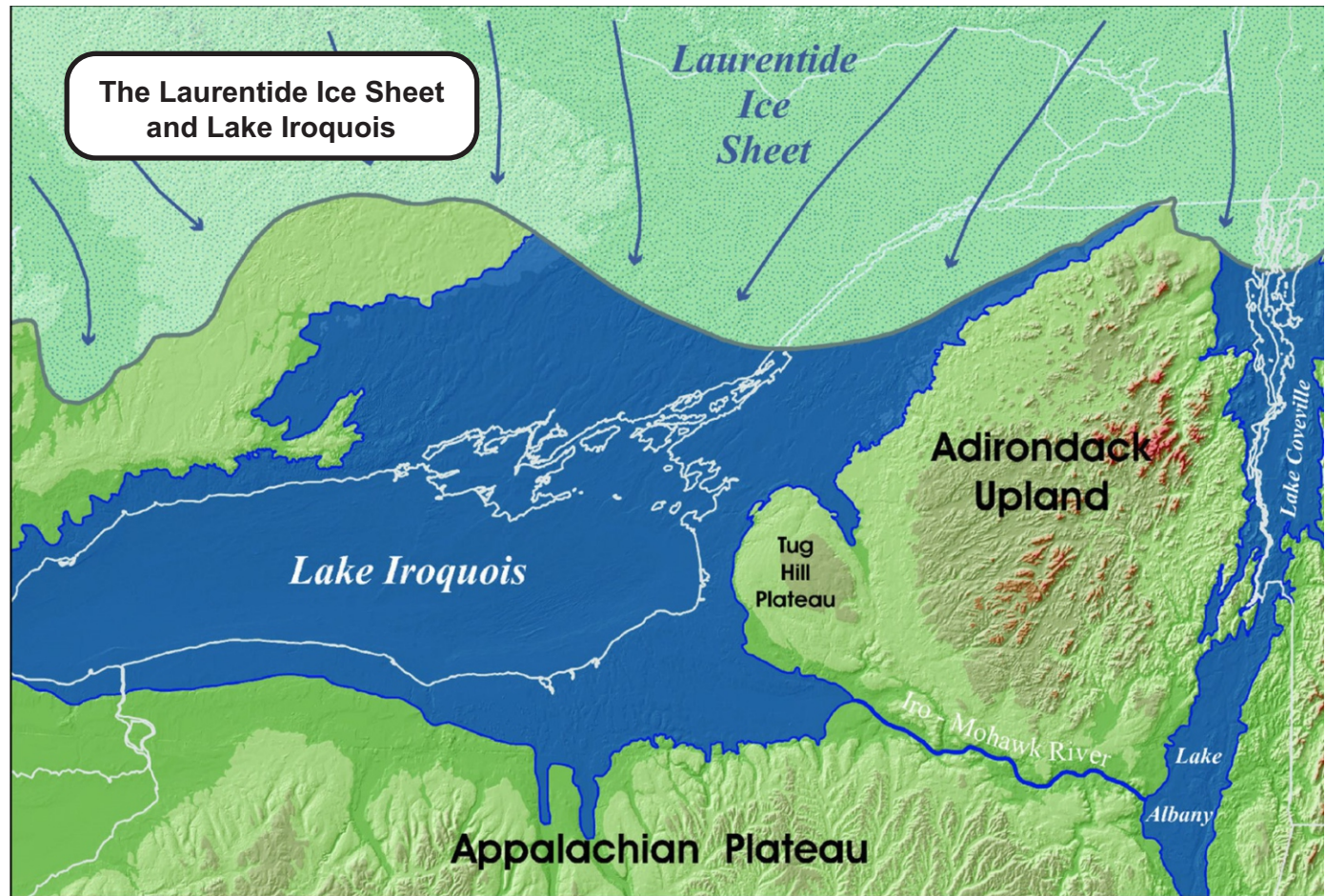
**National Yacht Club  
2022-02-02**

**[thenyc.com](https://thenyc.com)**

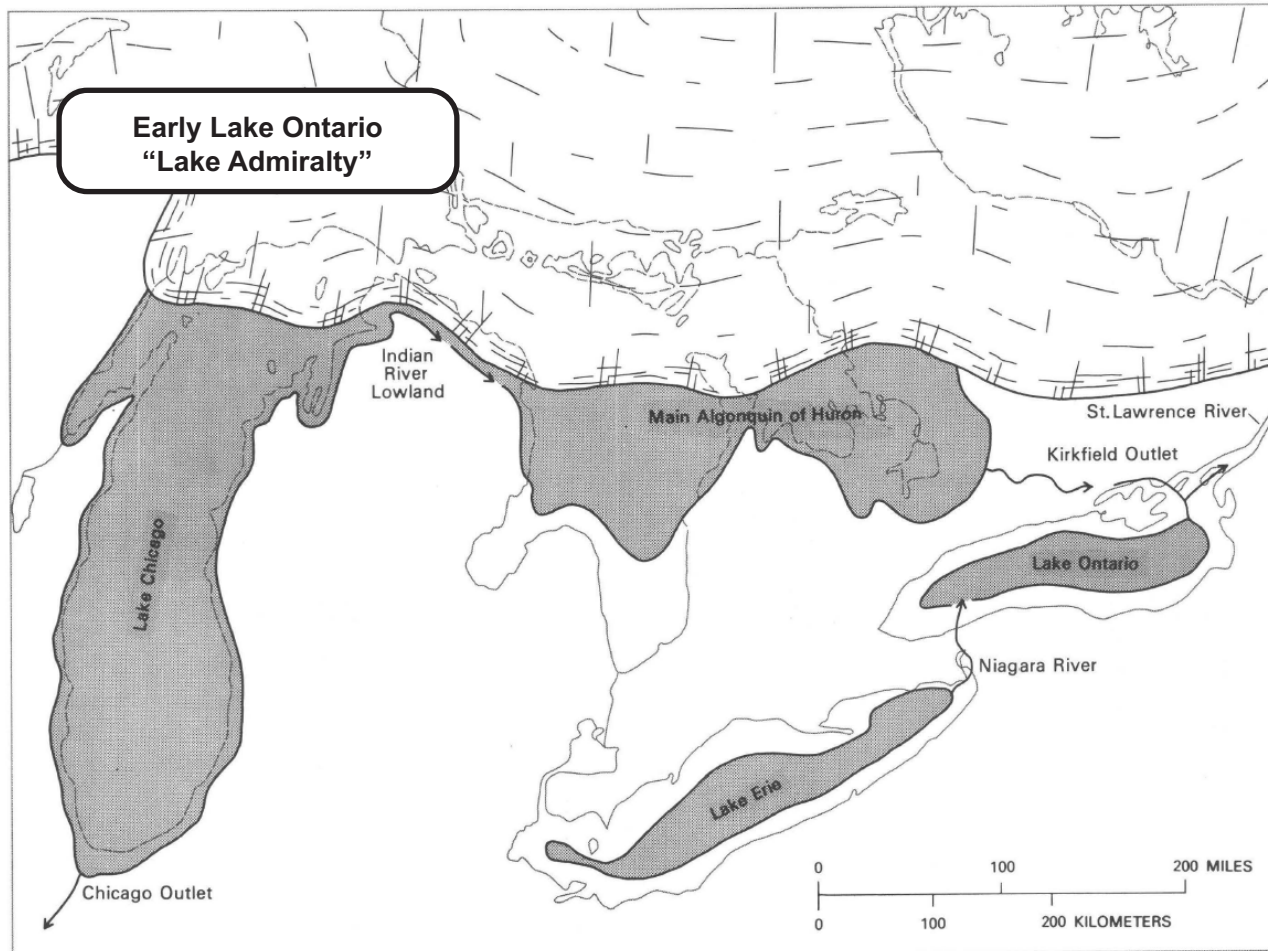


# **The True Secret Early History of the Toronto Island Airport**

**(let's go back 11,000 years . . . )**



**Early Lake Ontario  
“Lake Admiralty”**



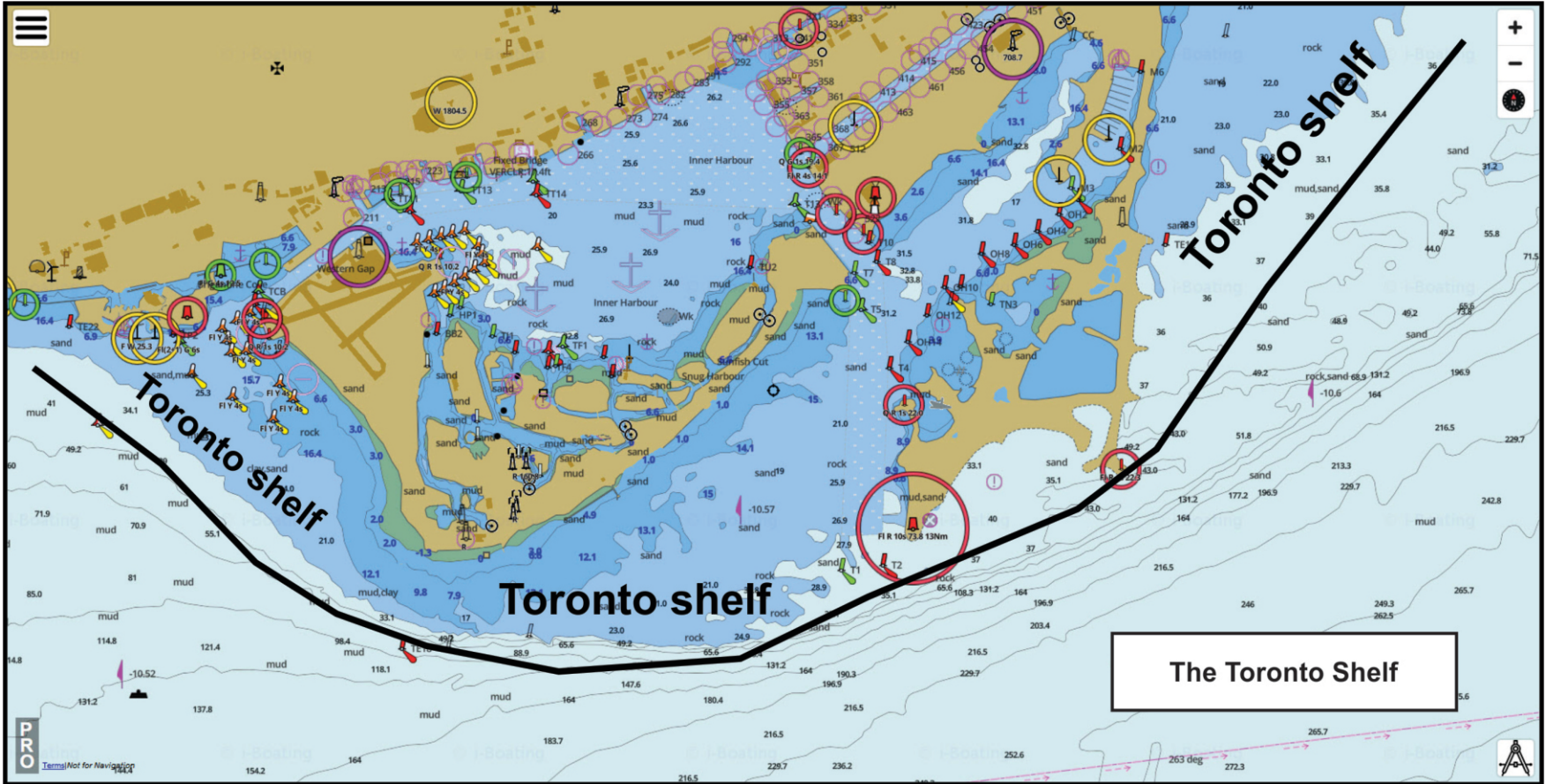


## The Toronto Scarp

- the ancient shoreline of “Admiralty Lake”
- 6 metres deep, shelving off rapidly to 60 metres deep
- 18 km west to east

**Toronto scarp**

A topographic map of the Toronto Scarp area. The map shows the coastline of Lake Ontario to the north, colored in a solid blue. The land area is depicted with brown contour lines representing elevation. A prominent, roughly oval-shaped feature is outlined in red, representing the Toronto Scarp. This feature is elongated from west to east. The text "Toronto scarp" is written in a large, bold, black font, following the curve of the red outline. In the upper left corner, there is a white rounded rectangle containing the title "The Toronto Scarp". Below the title, there is a bulleted list with three items: "the ancient shoreline of 'Admiralty Lake'", "6 metres deep, shelving off rapidly to 60 metres deep", and "18 km west to east".



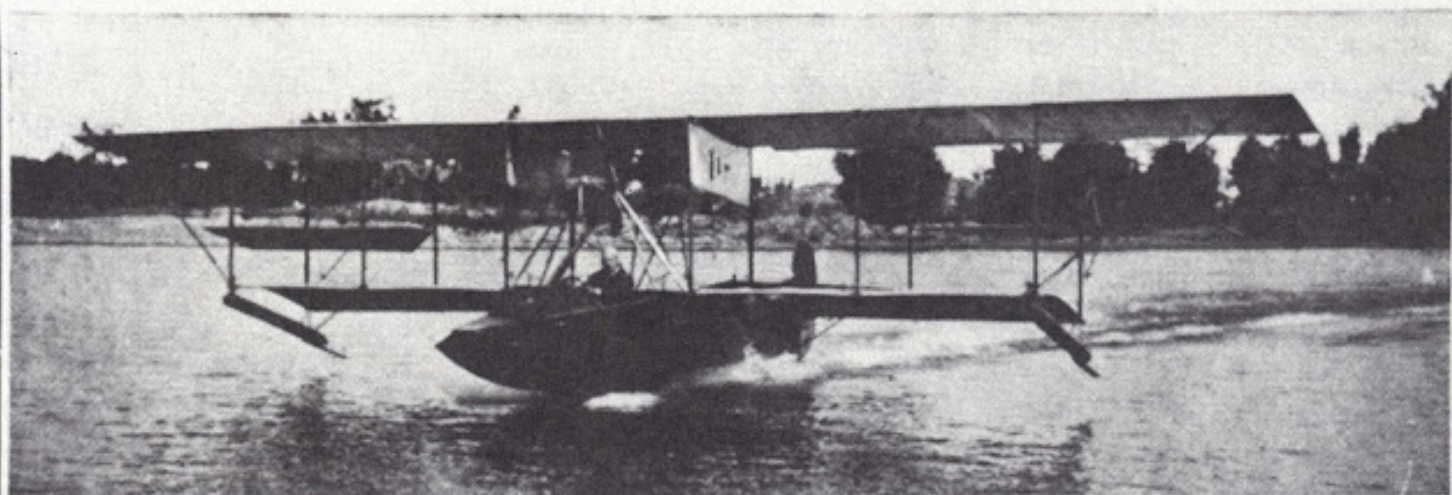
# **Flying History in Toronto**



J.A.D. McCurdy  
preparing to  
race C.F. Willard  
from Hamilton to  
Toronto. First  
intercity air race  
in Canada,  
August 2, 1911.

He lacked a  
landing site.





FLYING IS THE MOST ATTRACTIVE SPORT OF THIS AGE

## TORONTO AVIATION SCHOOL

**WE** TEACH you to be a Pilot or an Aviation Mechanic, positions which command excellent salaries. FLYING BOATS, SEAPLANES and AEROPLANES—everything pertaining to the skilful operation of these wonderful craft, fast coming into general use—will be taught by our school by men of wide experience in aviation. All those desiring to enter the school should make application at once. Call, or write for particulars to

W. A. DEAN, Room 21, Bank of Toronto Building, 205 Yonge Street, Toronto

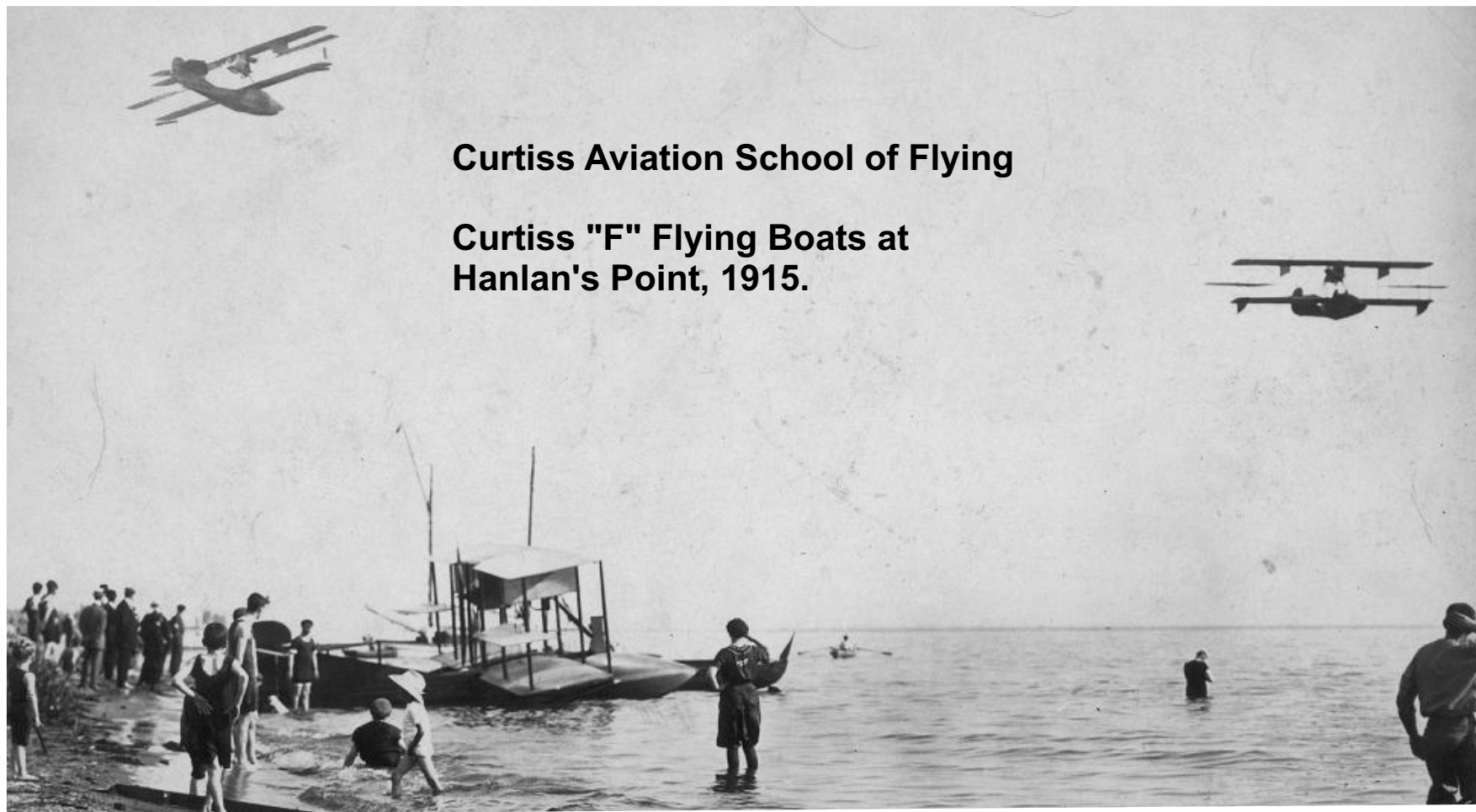
Curtiss F being  
towed through  
the Western  
Gap, 1914.





## **Curtiss Aviation School of Flying**

**Curtiss "F" Flying Boats at  
Hanlan's Point, 1915.**



**Commercial aviation in Toronto began with WWI aces Billy Bishop and William Barker operating flights from Toronto to Muskoka (1920-23).**



First aeroplane 1. Barkers or  
Billy Bishop's



Rosseau Bay.





**Flying to and from Toronto was a marine operation until the opening of the Island Airport in 1939.**

**Canadian Colonial Airways Sikorsky S38 "Neekah"  
arriving at Toronto Harbour, delivering the first Canadian  
airmail from Buffalo to Toronto July 15, 1929.**





1981 Saunders ST-27 Air Atonabee at CYTZ.



1985 Saunders ST-27 City Express at CYTZ.



1991: Air Ontario Dash-8s at CYTZ.



2016: A Saunders ST-27 City Express at Winnipeg near St Andrews Airport



**STOL Aircraft: In 1985 you bargain for this (Dash-8 100) . . .**



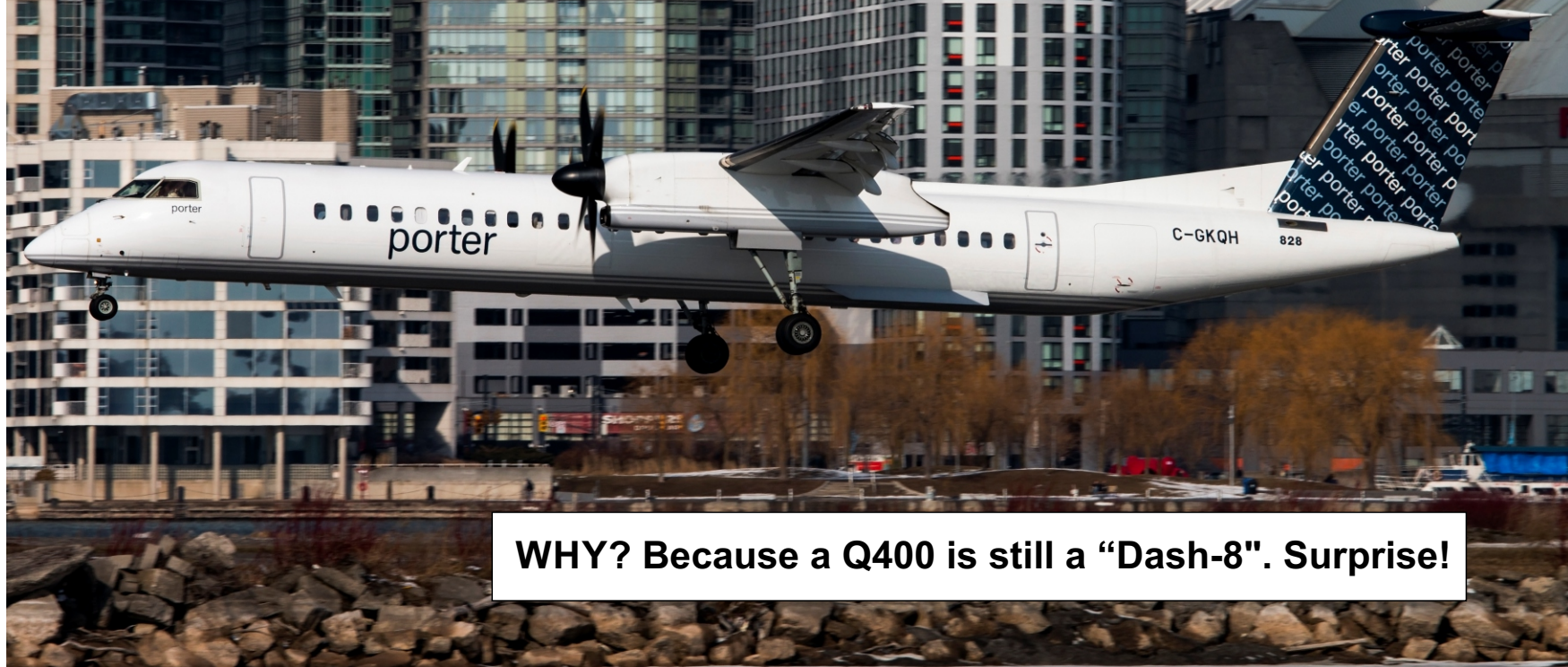
Photo credit: By Lord of the Wings© from Toronto, Canada - Air Canada Jazz De Havilland Canada DHC-8-102 Dash 8 / C-GANQ / 833, CC BY-SA 2.0, <https://commons.wikimedia.org/w/index.php?curid=70196999>

... and in 2006 and onwards you wind up with this ...





... and this.



**WHY? Because a Q400 is still a “Dash-8”. Surprise!**



**Lake Filling and the  
Creation of the Island Airport**

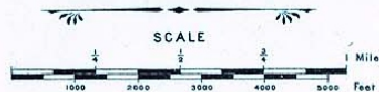
# Toronto 1906

Department of the Interior

ATLAS OF CANADA

Nº 35

TORONTO

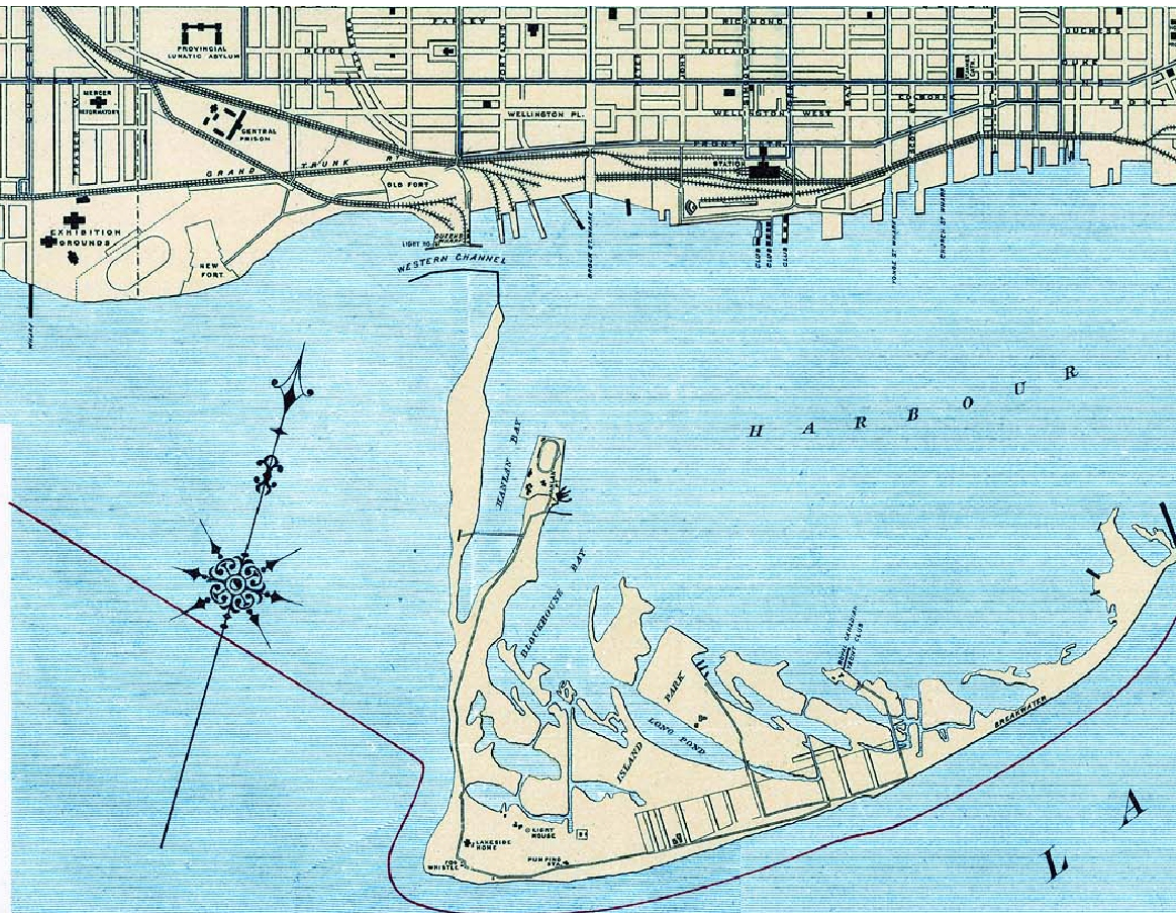


Boundaries of Toronto

Boundary of West Toronto

Ward boundaries

Street railways



**In 1911, the newly-formed Toronto Harbour Commission began its enormously ambitious and transformative waterfront development plan.**



**1928 City Board of Control resolved: ". . . that the Harbour Board [the Board of Toronto Harbour Commissioners] be asked to report on developing the West Island Sand Bar for a seaplane, flying boat and amphibian airplane base."**



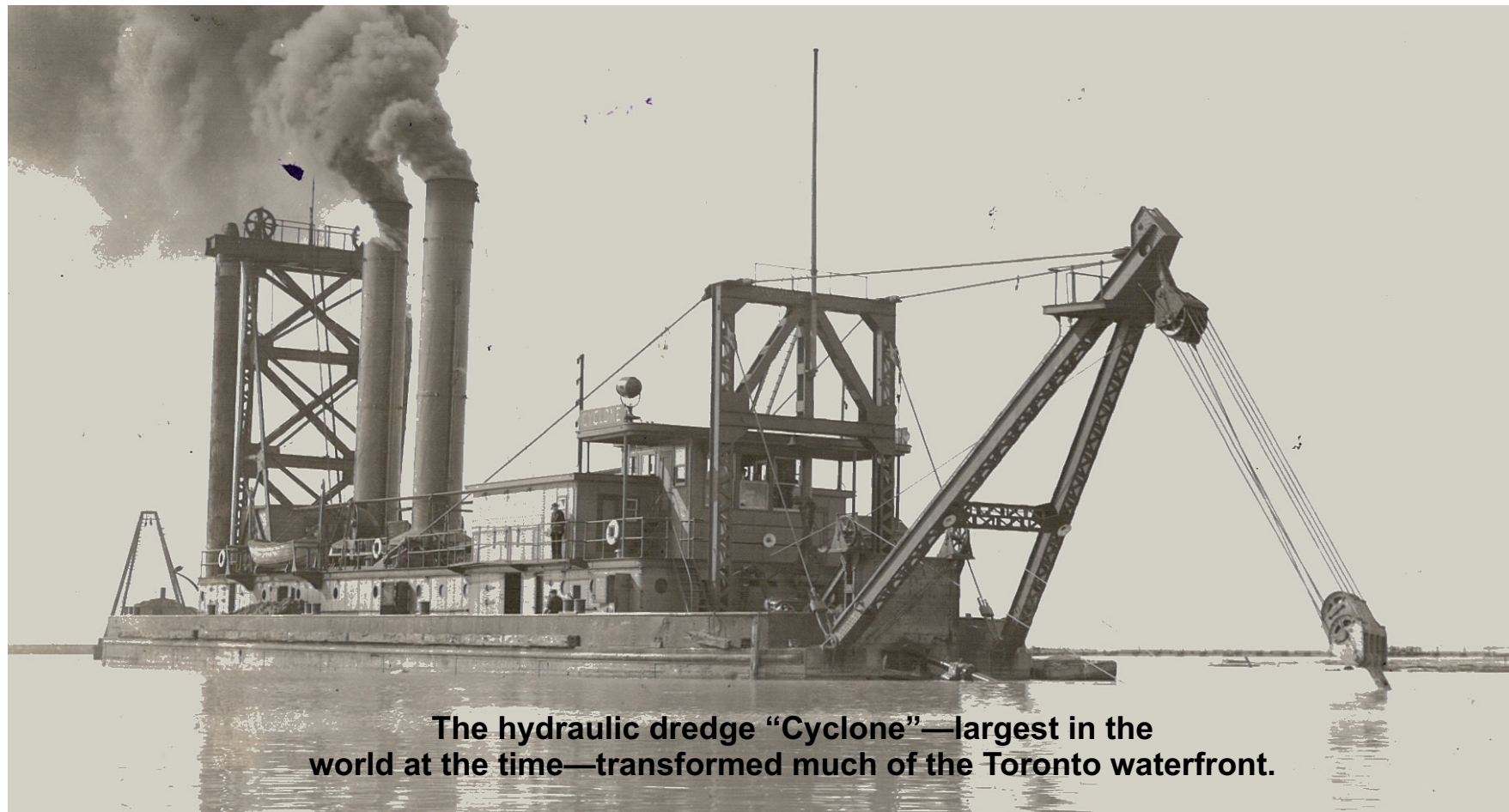


Hanlan's Point early 1920s

**Dredging filled the regatta course west of Hanlan's Point  
and to shallow water the west of the western sandbar.**







**The hydraulic dredge "Cyclone"—largest in the world at the time—transformed much of the Toronto waterfront.**





SUMMARY OF LANDFILL  
SINCE 1900  
GIBRALTAR POINT  
TO WESTERN CHANNEL  
SCALE: 1:10,000



SUMMARY OF LANDFILL  
SINCE 1900  
GIBRALTAR POINT  
TO WESTERN CHANNEL  
SCALE: 1:10,000



SUMMARY OF LANDFILL  
SINCE 1900  
GIBRALTAR POINT  
TO WESTERN CHANNEL  
SCALE: 1:10,000



SUMMARY OF LANDFILL  
SINCE 1900  
GIBRALTAR POINT  
TO WESTERN CHANNEL  
SCALE: 1:10,000



SUMMARY OF LANDFILL  
SINCE 1900  
GIBRALTAR POINT  
TO WESTERN CHANNEL  
SCALE: 1:10,000



SUMMARY OF LANDFILL  
SINCE 1900  
GIBRALTAR POINT  
TO WESTERN CHANNEL  
SCALE: 1:10,000



**1938: Levelling the airport's new lake fill ahead of runway construction.**



# **Bridges and Tunnels**



**1935: Tunnel to the Island Airport began and was cancelled the same year. Subsequent bridge and tunnel efforts (1951, 1964, 1973, 1989, 1992, 1995, 1998, 2003) were frustrated until 2015.**





**BBTCA Pedestrian Tunnel Opened 2015**

**Terminals**



**April 23, 1939: Newly completed Island Airport**



Declared a National Historic Site in 1989



**“Toronto Island Airport” Terminal A**



2014: Sad Terminal A



**2010: BBTCA terminal**







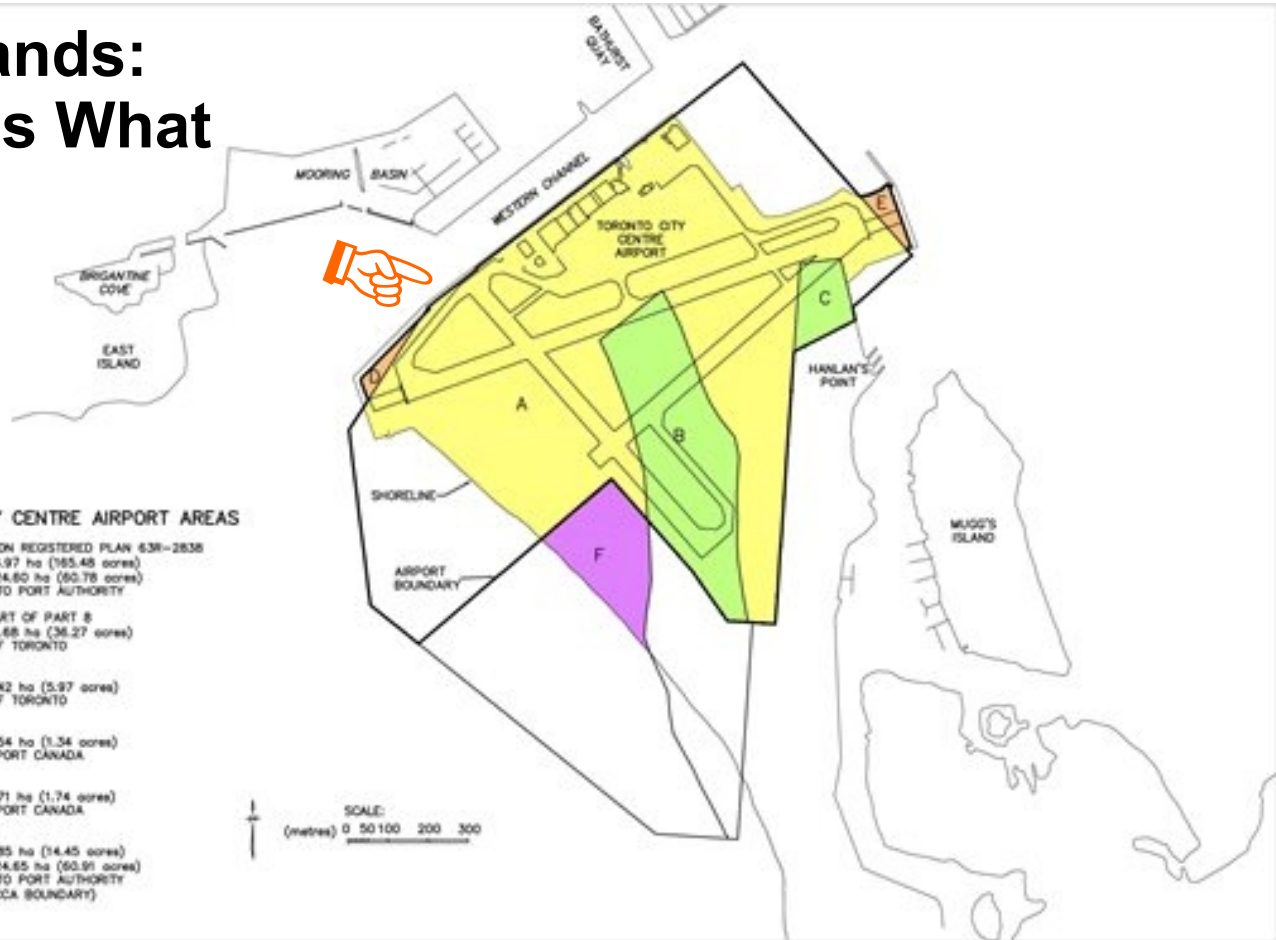
**2015: Porter sells its BBTCA terminal (built for \$50M)  
to Nieuport Aviation for more than \$700M**  
**2018: Nieuport completes Terminal upgrades**  
**2019: Friction with Porter begins**

# **Connection to the Present**

# Airport Lands: Who Owns What

## TORONTO CITY CENTRE AIRPORT AREAS

- A- PARTS 1, & 3 ON REGISTERED PLAN 63R-2838  
LAND AREA: 66.97 ha (165.48 acres)  
WATER AREA: 24.60 ha (60.78 acres)  
OWNER: TORONTO PORT AUTHORITY
- B- PARTS 6, & PART OF PART 8  
LAND AREA: 14.68 ha (36.27 acres)  
OWNER: CITY OF TORONTO
- C- PART 4  
LAND AREA: 2.42 ha (5.97 acres)  
OWNER: CITY OF TORONTO
- D- PART 2  
LAND AREA: 0.54 ha (1.34 acres)  
OWNER: TRANSPORT CANADA
- E- PART 5  
LAND AREA: 0.71 ha (1.74 acres)  
OWNER: TRANSPORT CANADA
- F- PART 7  
LAND AREA: 5.85 ha (14.45 acres)  
WATER AREA: 24.65 ha (60.91 acres)  
OWNER: TORONTO PORT AUTHORITY  
(OUTSIDE OF TCRA BOUNDARY)





# Agreement Governing Airport Operations, 1983 – 2033



Transports  
Canada

Transport  
Canada

**Tripartite  
Agreement**



# 1970s Central Waterfront Planning proposals defined many of the salient considerations for the airport Tripartite Agreement in force today.

- Creation of continuous water's edge promenade
- Extension of Queens Quay to Bathurst Street
- Development of substantial amount of existing housing, particularly on Bathurst Quay
- Expansion of waterfront programming

- Public access to water's edge
- Reconnection of views to the water
- Improved links with St. Lawrence Neighbourhood to the north
- Rectification of environmental concerns

## EXISTING DISTRICT

- To be maintained as major recreation and exhibit area - with limitations on new filling
- Increased underground use of land and buildings to meet local and regional needs
- Improved connections to water's edge and between Exhibition Place, Bixler Place, Old Fort York and Sunnyside Park
- Improved public transit access
- Improved physical attractiveness
- Preservation and enhancement of historical buildings, structures, streets and monuments
- City to work with Metro and the Province to plan for future development, including new recreation and trade exhibition facilities, subject to feasibility study

## TORONTO ISLAND AIRPORT LANDS AND AIRPORT PARKLANDS

- Permit introduction of limited STOL service, subject to:
  1. no expansion of runways;
  2. no jets, except in emergencies;
  3. no vehicular tunnel or bridge access; and
  4. noise limitations to be implemented.
- If airport closes, alternative uses should be parks and housing
- Implementation(?) Example(?) of park uses and maintenance of environmental ... not required for airport purposes (Airport Parklands)

## CENTRAL AIRPORT

- No redevelopment denser than now permitted, except in accordance with Part II Plan
- Improved suburban environment
- Integrated mix of commercial and residential uses
- Possible re-employment of roads, including possible extension of Spadina traffic on Yonge Street to Queens Quay
- Initiatives to help overcome barriers (between Central Airport and the city) including improved water-fronted pedestrian linkages to the Financial District
- Residential development in accordance with City's market and existing housing goals
- Marine District 27 to be developed for marine, recreational, commercial and open space

## PORT INDUSTRIAL DISTRICT

- Support for industrial role of area
- Heavy industrial uses requiring port access to be located along Rte 404
- Location of non-generating uses
- Provision of high employment uses
- Improved transportation, landscaping and environmental protection
- Increased transit use
- Improved transit
- Placement of extensive of open facilities to Waterfront will need to be established
- Expansion of recreational facilities along North and South Waterfront
- Expansion of flexibility of parking (near the industrial park at foot of Jarvis Street, north of Waterfront, as proposed in Port Industrial Development Study Phase Report)

## TORONTO ISLAND AIRPORT LANDS AND AIRPORT PARKLANDS

- Permit implementation of limited STOL service, subject to:
    1. no expansion of runways;
    2. no jets, except in emergencies;
    3. no vehicular tunnel or bridge access; and
    4. noise limitations to be implemented.
  - If airport closes, alternative uses should be parks and housing
  - Implementation(?) Example(?) of park uses and maintenance of environmental ... not required for airport purposes (Airport Parklands)
- City of Toronto Archives, Series 1465, File 358, Item 17

- EXISTING COMMERCIAL CONCENTRATION
- EXISTING RESIDENTIAL CONCENTRATION
- PROPOSED RESIDENTIAL
- PROPOSED MIXED COMMERCIAL-RESIDENTIAL, INCLUDING OFFICES
- PROPOSED RESIDENTIAL, NON-OFFICE COMMERCIAL, COMPATIBLE INDUSTRIAL AND OPEN SPACE
- PROPOSED RESIDENTIAL, NON-OFFICE COMMERCIAL AND OPEN SPACE
- PROPOSED LIMITED COMMERCIAL
- RESTRICTED AND GENERAL INDUSTRY
- HEAVY INDUSTRY
- OPEN SPACE
- ENVIRONMENTAL RESOURCE AREA

# Major Airport Tripartite Agreement Provisions

No commercial jet traffic (only MEDEVAC, emergency, and CNE Airshow use)

No extensions to runways or additional lake filling

No fixed vehicular landside traffic link or bridge

Tight restraints on noise generation: per aircraft, and daily

Operating hour curfews (flight hours from 6:45 am to 11:00 pm)

Use for General Aviation (private aircraft) and limited **Short Take-off and Landing (STOL)** traffic only

(1985 amendment) Permission for de Havilland Dash-8 STOL aircraft



# Major Airport Tripartite Agreement Omissions

No limits on numbers of passengers (daily or otherwise)

No limits on numbers of daily flights

These variables were assumed to be handled by the agreement's aircraft and noise constraints:

- cumulative daily noise caps would limit the number of flights
- limiting the types of aircraft would limit the number of passengers.

**The 1968 “Bold Concept” and  
“Harbour City”**

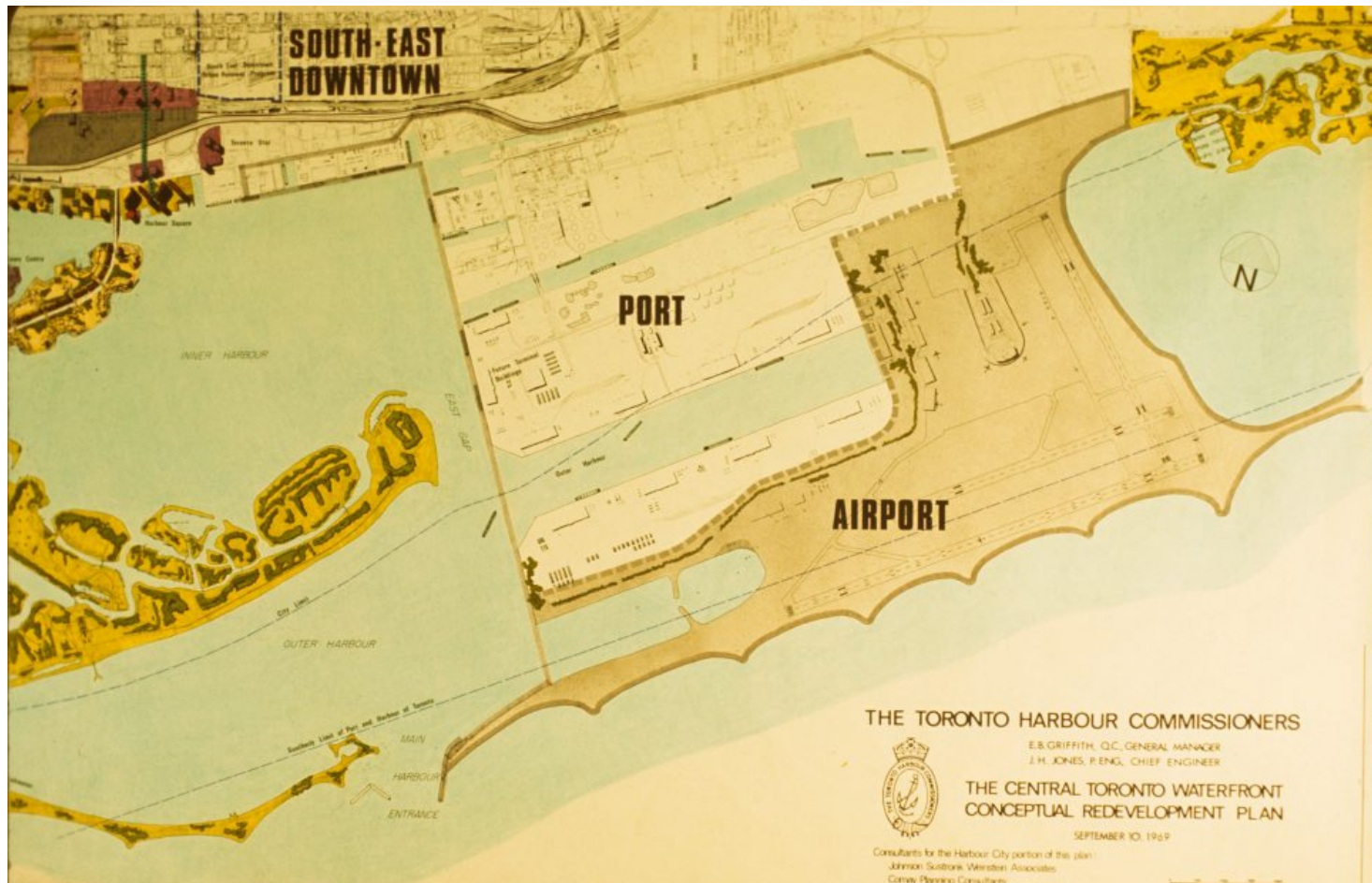












**SOUTH-EAST DOWNTOWN**

**PORT**

**AIRPORT**

N

**THE TORONTO HARBOUR COMMISSIONERS**

E.B. GRIFFITH, O.C., GENERAL MANAGER  
J.H. JONES, P. ENG., CHIEF ENGINEER



**THE CENTRAL TORONTO WATERFRONT  
CONCEPTUAL REDEVELOPMENT PLAN**

SEPTEMBER 10, 1969

Consultants for the Harbour City portion of this plan:  
Johnson Sutcliffe Winthrop Associates  
Comely Planning Consultants

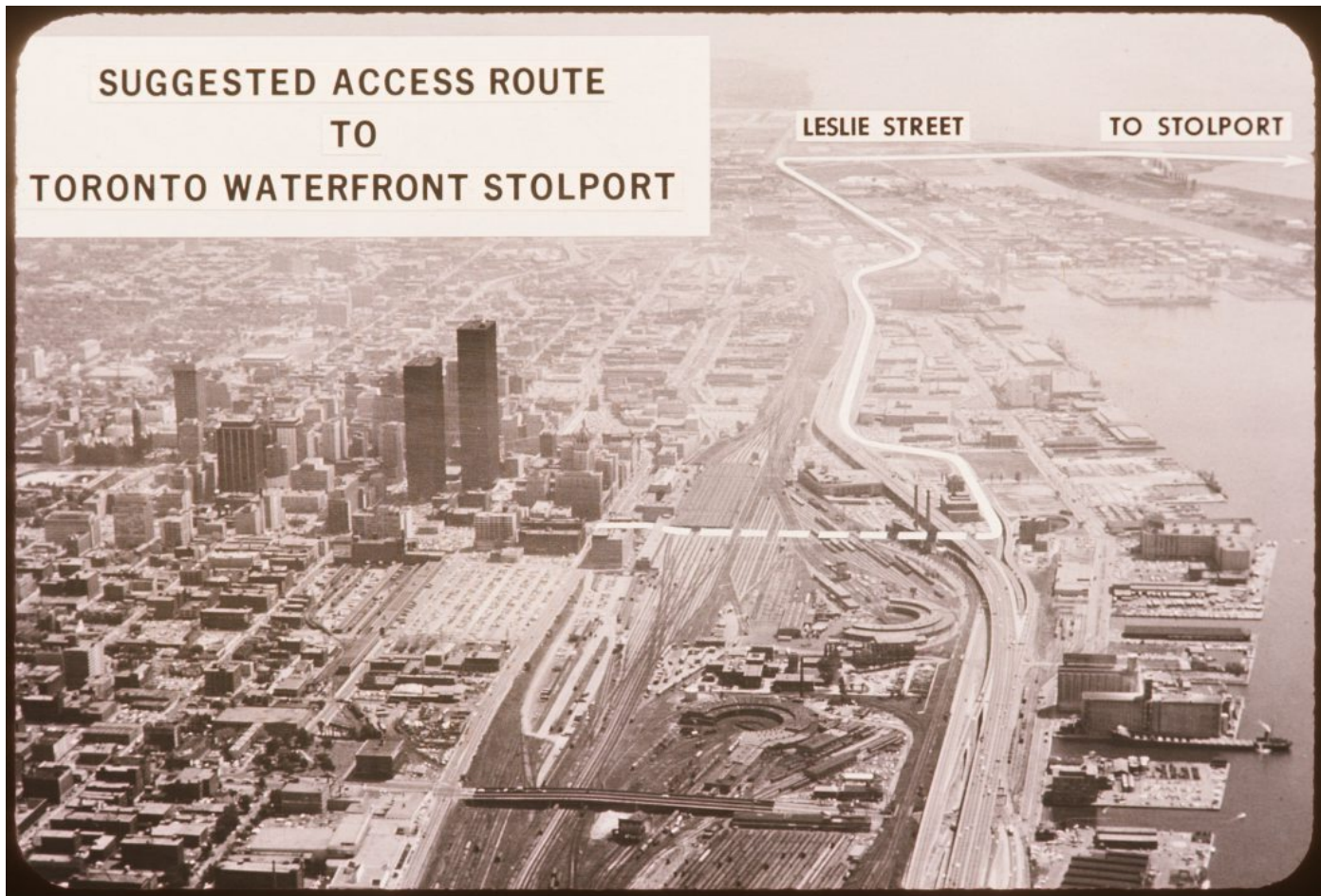




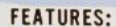
SUGGESTED LOCATION  
TORONTO WATERFRONT  
STOLPORT

LESLIE STREET

SUGGESTED ACCESS ROUTE  
TO  
TORONTO WATERFRONT STOLPORT

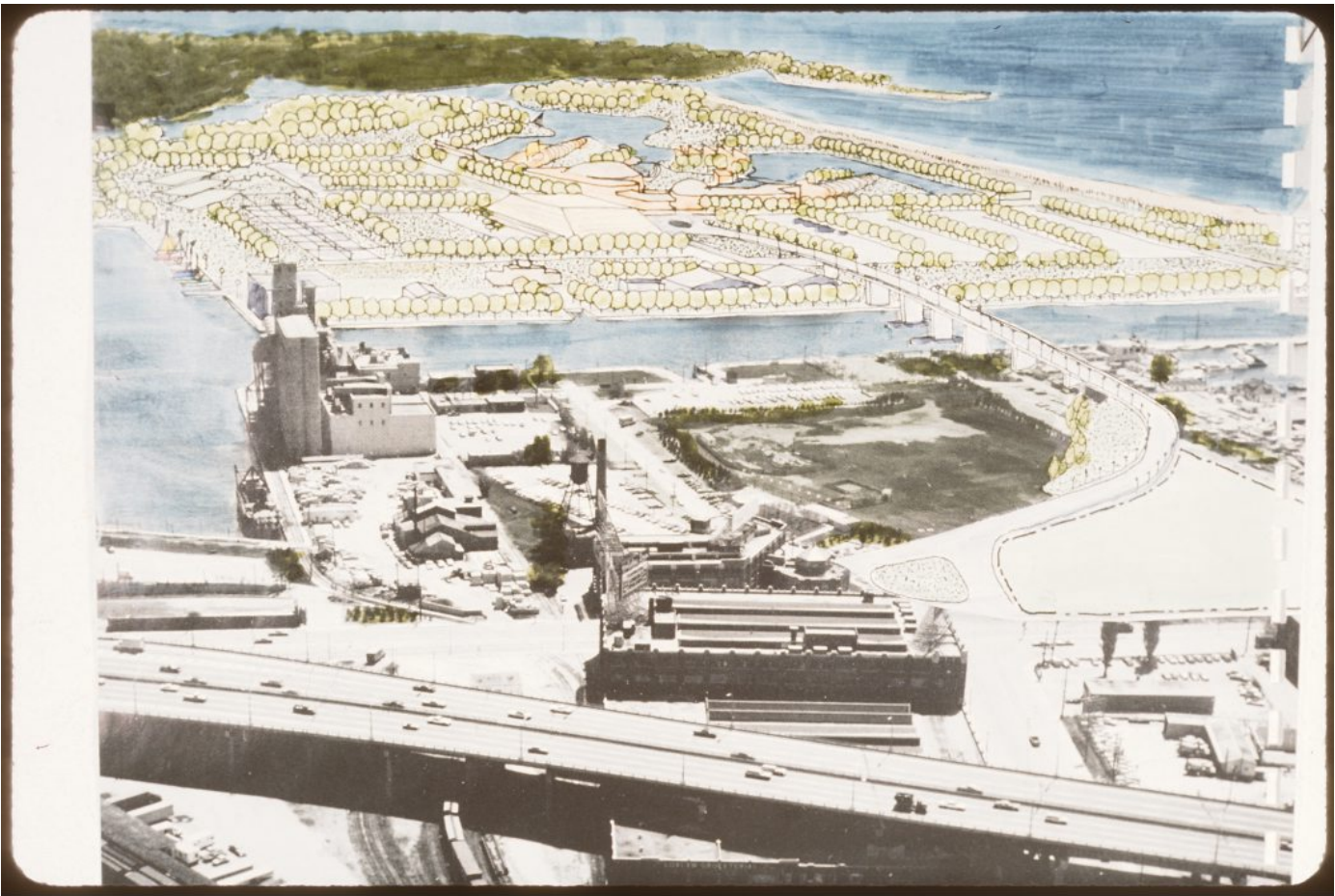






- NO NOISE POLLUTION
- STOL RUNWAY 2000 x 100 FEET
- TERMINAL WITH UP TO 5 GATES
- ACCESS TO GARDINER EXPRESSWAY AND RAPID TRANSIT SYSTEM
- DIRECT DOWNTOWN CITY SERVICE UP TO 500 MILES
- AIRPORT CAPACITY OF 4 TO 5 MILLION PASSENGERS PER YEAR









“Opposition is already forming against the new harbor plan introduced this week by Stanley Randall (centre); the province's minister of trade and development. Some city politicians are complaining they're not being given enough time to study the impact of putting 60,000 people on the Island; most of whom they believe will have cars.”

Toronto Star, 1970





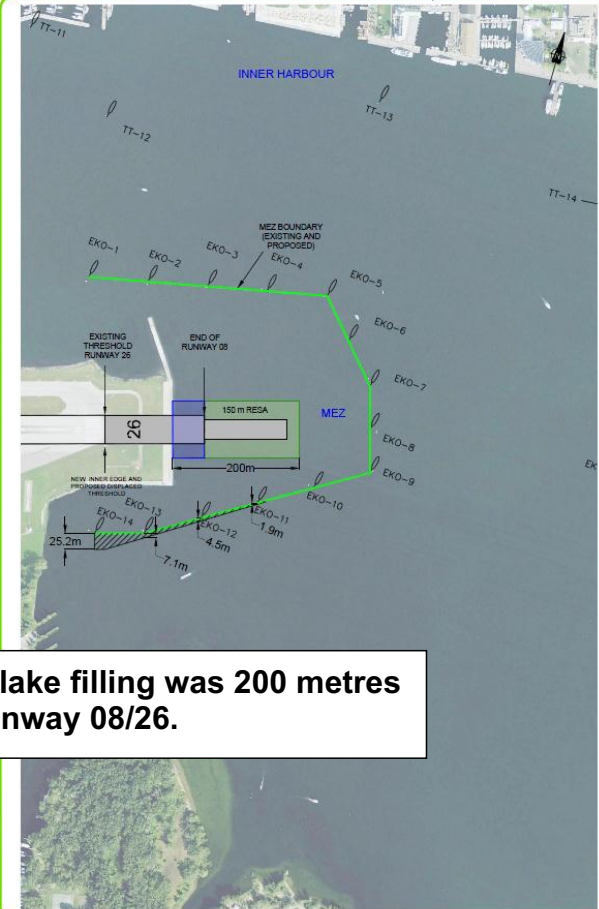
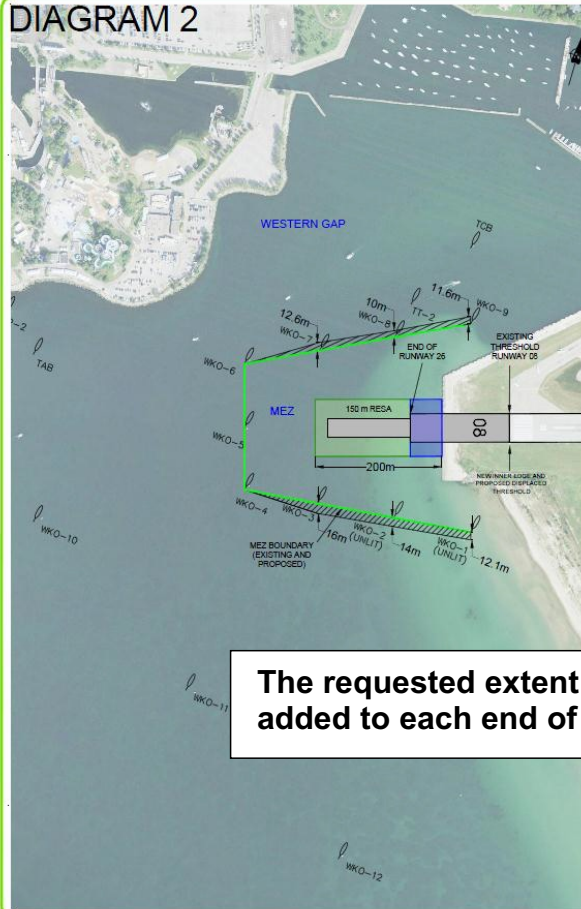
**The 2013 Porter Airlines  
Jets Expansion Proposal**

**2013: The Porter Airlines Jet Expansion Proposal contained two essential requests:**

**1) modifying the Tripartite Agreement to permit runway lengthening through lake filling**

**2) modifying the Tripartite Agreement to permit the use of jet aircraft for commercial flying**

**DIAGRAM 2**



**The requested extent of lake filling was 200 metres added to each end of Runway 08/26.**



One Antares Drive,  
Suite 250, Ottawa, ON,  
Canada K2E 8C4

[www.lpsaviation.ca](http://www.lpsaviation.ca)

Client

**Porter**

Title

Billy Bishop Toronto  
City Airport (BBTCA)  
Runway 08-26  
Design

Notes

1. Preliminary
2. All dimensions approximate

FOR REVIEW

Figure No.  
2

Drawn By  
EDH

Approved By  
RAM

Date  
AUGUST 30, 2013

Scale  
NTS

Filename  
YTZ Runway 08.dwg

2013: The Bombardier CS100 was the aircraft Porter Airlines offered for consideration for their proposed jet expansion at BBTCA.





The requested changes to the Tripartite Agreement required approval from all of: the City of Toronto, Transport Canada, and the Toronto Port Authority (now called PortsToronto).

Extensive debate and campaigning ensued, with requests from the City for answers to numerous questions, and for study of many interrelated impacts, including:

- submission of an Airport Master Plan
  - establishment of operational caps (passengers and slots)
  - planning for infrastructure funding
  - confirmation of runway design compliance with aviation regulations
  - runway extension impact on NEF contours
  - environmental assessment
  - noise assessments
  - air quality assessments
  - health assessments
  - ground side traffic flow assessments
  - cost estimates
  - air traffic projections
  - community impacts
  - stakeholder consultations
  - bird strike and wildlife management plan
  - City of Toronto Official Plan policies
  - mechanisms for non-compliance agreement
  - Marine Exclusion Zone analysis
  - TDSB study
  - implementation of advanced aircraft navigation at BBTCA
  - de-icing and chemical management programme
  - fuel delivery and management protocols
  - emergency services response plan
  - confirmation of RESA requirements
  - housing retrofit programme for Bathurst Quay
- . . . and much more. [What looked like a quick implementation was evidently detailed and controversial.](#)



**Federal Election October 19, 2015:  
Liberals, Justin Trudeau**

**November 12, 2015**



**Minister of Transport:  
Marc Garneau**



**Marc Garneau** ✓  
@MarcGarneau

As the new Minister of Transport, I have been enjoying learning about my files, including re: Toronto Island Airport" 1/2

Nov 12, 2015, 8:58 PM from [Canada](#)



**Marc Garneau** ✓  
@MarcGarneau

I confirm that GoC position is same as LPC commitment: we will not re-open tripartite agreement for YTZ 2/2

Nov 12, 2015, 9:00 PM from [Canada](#)



**Billy Bishop Toronto**

**City Airport Today**

A portion of Porter Airlines' Bombardier Dash 8 Q400s,  
grounded at the Toronto Island Airport during the  
first phase of the COVID-19 pandemic.



# 2020-2021 COVID-19 Shutdown

## **When did commercial flights resume?**

Porter Airlines pushed the restart date out 11 times, began a partial restart September 8, and is flying now to most pre-pandemic destinations.

## **What have been the financial costs of COVID-19?**

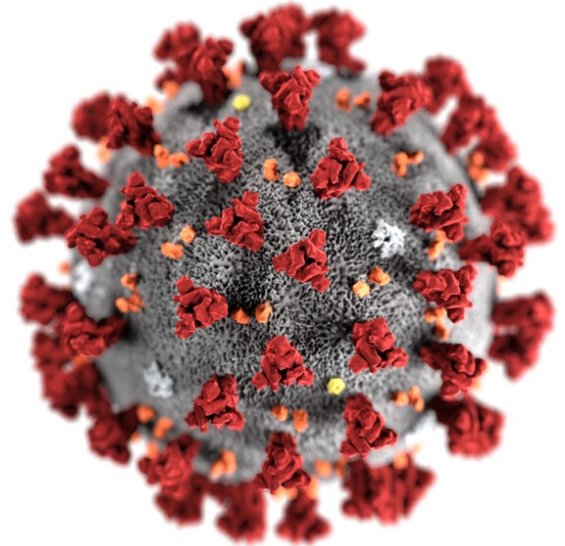
TPA: substantial losses

(2020: \$12.6M net loss versus \$3.5M net surplus in 2019)

Porter Airlines: unknown

Nieuport Aviation (terminal operator): unknown

Other airport stakeholders: unknown





# **2020–2021 Dispute between Porter Airlines and Nieuport Aviation: Claim and Counterclaim**



**2020-11-18 Porter Claim against Nieuport**

**2020-11-23 Nieuport Notice of Application against Porter**

**2021-03-08 Nieuport Statement of Defence & Counterclaim against Porter**

**2021-04-19 Porter Reply & Defence to Counterclaim by Nieuport**

## **Understanding the major issues in the dispute:**

**In 2015 Porter sold their terminal (built in 2010 at \$50M) to Nieuport for more than \$700M. The sale included a License Agreement whereby Porter is charged fees by Nieuport for the use of the Terminal based upon its allocation of daily slots.**

**Starting January 28, 2020 Porter "elected" to reduce its use of slots (relinquishment). Whether this is permitted is a contested area.**

**In 2020 the COVID-19 pandemic impacted aviation worldwide. Porter stopped paying for all slots after March 20 2020, claiming that apart from border closures etc., Nieuport had not made the terminal suitable for use.**

**Additional issues: Porter disputes paying advertising fees during the pandemic, and that Nieuport is cashing security deposits placed by Porter against non-payment of fees. According to Nieuport, Porter has at points threatened to stop operating at the BBTCA altogether.**

## **Understanding the scale of the issue:**

- **As of November 2020 Nieuport had invoiced Porter \$13.5M + HST for slots Porter has claimed to have relinquished**
- **As of November 2020 Nieuport had invoiced Porter \$35.3M+ for slots Porter has not claimed to have relinquished, but has not used**
- **On dispute of invoices for "COVID-19 slots", Nieuport drew on Letters of Credit in the amount of \$5.75M and demanded Porter replenish those Letters of Credit**
- **Nieuport has threatened to seize three of Porter's Q400s pledged in lieu of replenishment of the Letters of Credit**
- **License Agreement fees:**
  - Base Fee: \$900 + taxes per day per slot, year-round [escalating after 2022, and with CPI]**
  - Ground Handling Fee: \$85 + taxes per day per daily slot, year-round**
  - Historically, Porter has held 172 of the 202 daily slots at BBTCA**
- **Nieuport contends that advertising invoices billed quarterly at an annual rate of \$278,591 are unpaid from March 2020**
- **Nieuport contends that between March 2020 and March 1 2021 Porter has accrued arrears of over \$49M, and continues to invoice Porter for ongoing fees**
- **Nieuport contends that prior to March 2020 Porter was in arrears in the amount of \$20M**



**2021 March 30: PortsToronto  
(Toronto Port Authority) Issues  
Request For Interest (RFI)  
to Identify Potential Financial Investor  
for Billy Bishop Airport**



“The last year has had a profound impact on many businesses and has necessitated innovative approaches to overcome the challenges at present and in future. We believe that undertaking a process now that may provide options for PortsToronto to secure a financial investor will enable the airport to come out of the COVID-19 crisis stronger.” — Geoffrey Wilson, Chief Executive Officer, PortsToronto

No news forthcoming to date.

*This is a strange one.*

# **Future Inflection Points for the Island Airport**

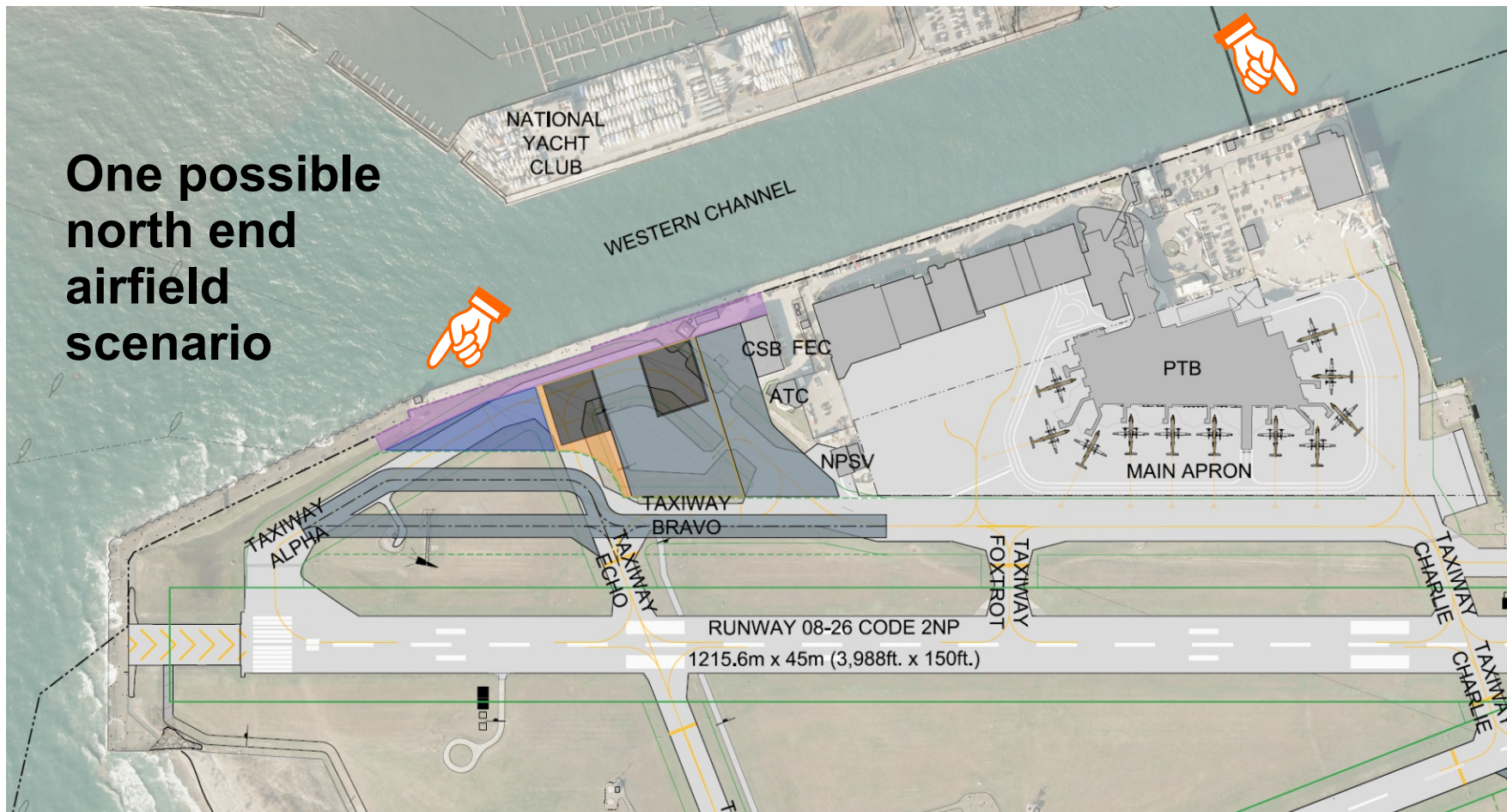
# 2018 BBTCA Master Plan released Nov 2019

- North end airfield scenario
- South end airfield scenario
- Challenges and opportunities
- Runway End Safety Areas





# One possible north end airfield scenario







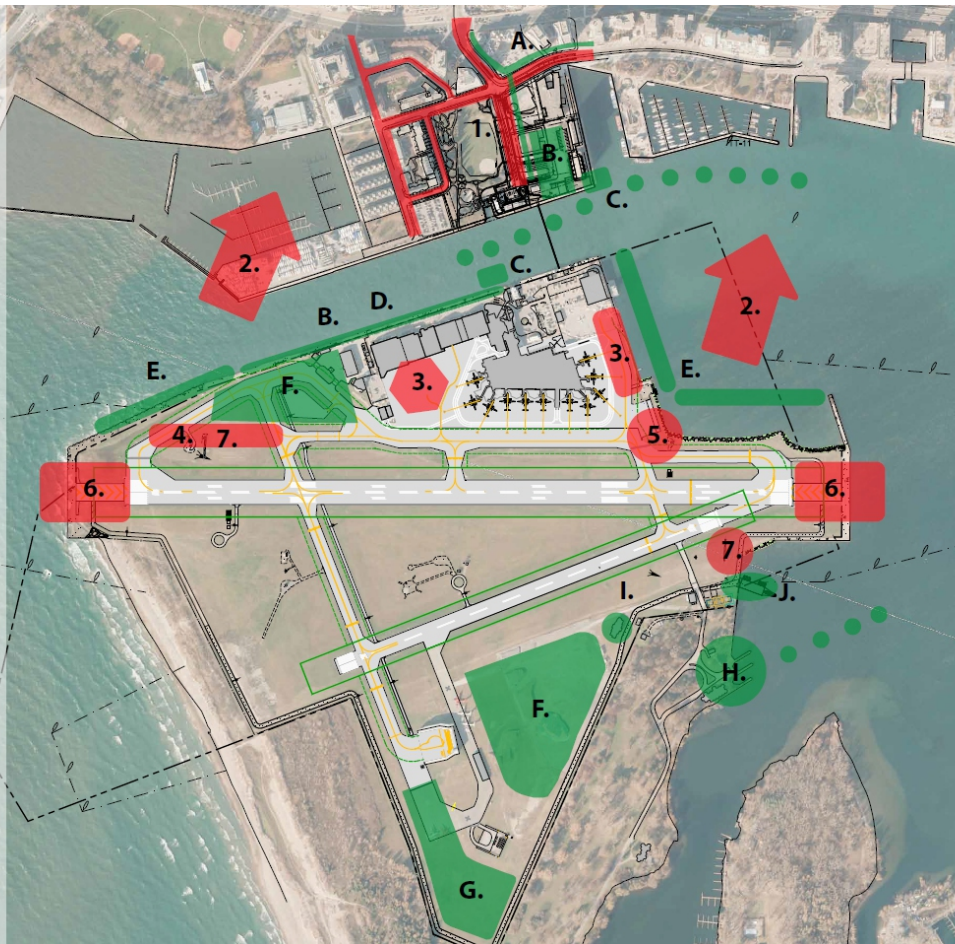


## CHALLENGES

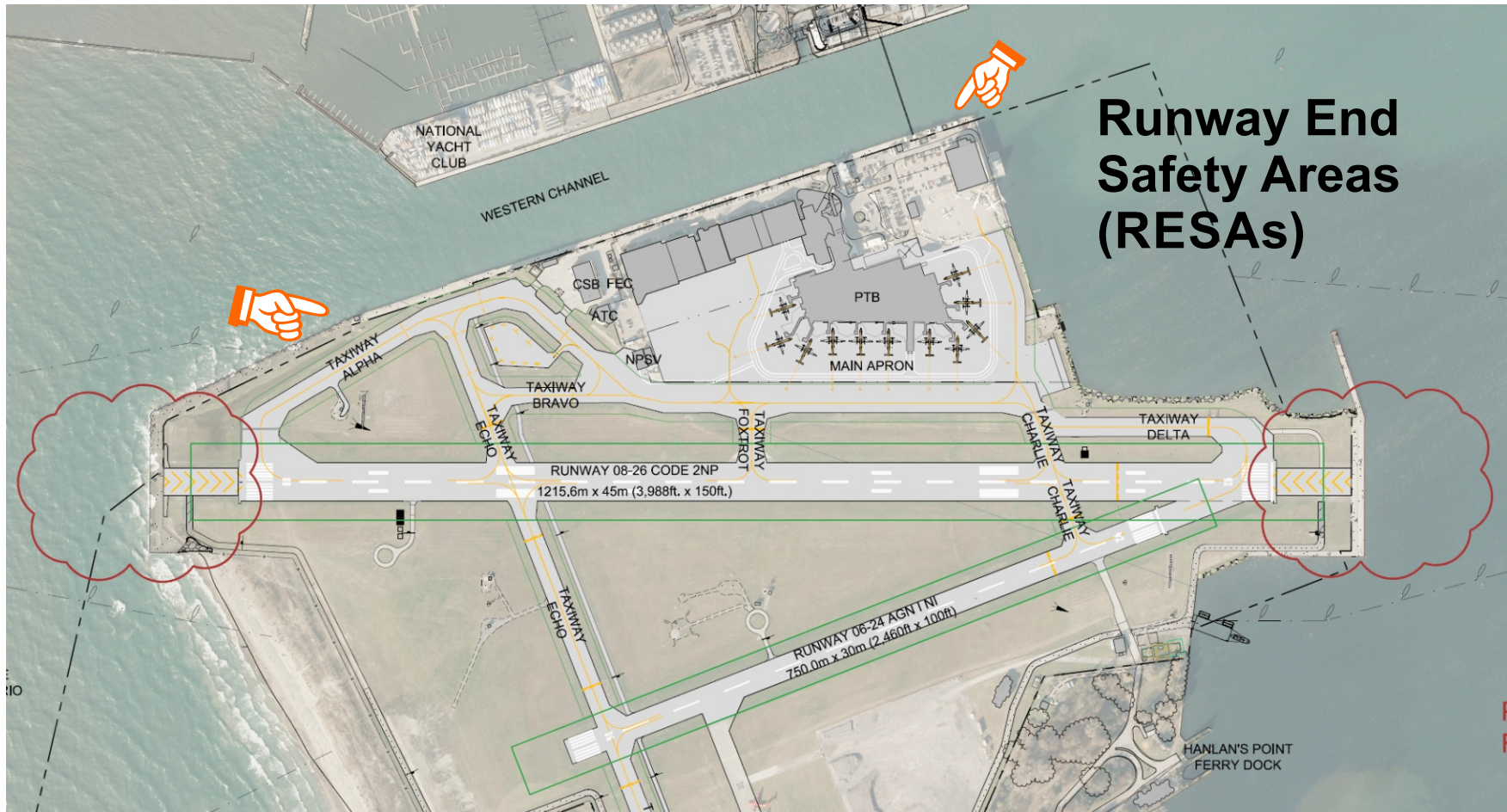
1. TRAFFIC CONGESTION
2. AIRCRAFT NOISE
3. LACK OF GENERAL AVIATION APRON AREA
4. LACK OF PARALLEL TAXIWAY
5. TAXIWAY CONGESTION
6. RUNWAY END SAFETY AREA (RESA) REQUIREMENT
7. DISPLACED NAVIGATIONAL AIDS

## OPPORTUNITIES

- A. IMPROVED PUBLIC TRANSIT ACCESS
- B. ENHANCED PUBLIC GREEN SPACE
- C. WATER TAXI ACCESS
- D. LANDSCAPING / IMPROVED PEDESTRIAN ENVIRONMENT
- E. NOISE MITIGATION / BARRIERS
- F. AVIATION / GA DEVELOPMENT
- G. GENERAL AVIATION TIEDOWN / HANGARS
- H. ENHANCED COMMERCIAL VEHICLE ACCESS TO ISLANDS AND AIRPORT
- I. RE-USE OF TERMINAL A
- J. PERMANENT BARGE DOCK







# Runway End Safety Areas (RESAs)



# RESAs

RESA regulation published December 2021 after years of delay; consultations with stakeholders began 2010.

Current RESA requirement in Canada: 60 m  
==>> Increasing to 150 m

Options to deal with runway excursions / runway undershoots / (runway veer-off) are:

- 1) RESAs extended to 150 m (cost, politics)
- 2) declared distances reduced (business decision)
- 3) a combination of (1) and (2)
- 4) Engineered Materials Arresting System (cost)

"RESAs are not required to meet the same construction standards as runways (in other words, RESAs can be natural compacted open areas such as soil, grass, etc.)". For most airports, meeting RESA regulations represents negligible cost.

"The amendments will become mandatory for existing and new runways of all lengths at airports serving 325 000 or more passengers on scheduled commercial passenger-carrying flights."

"[R]equirements will apply to aerodromes operating under an airport certificate (airports) that meet or exceed the minimum passenger threshold of 325 000 passengers per year for two consecutive calendar years. Only runways serving scheduled commercial passenger-carrying flights will be subject to the amendments."



## Engineered Materials Arresting System (EMAS)

“Based on the responses to these 2017–2018 consultations, 23 of the 34 airports projected to be captured by the amendments were either deemed compliant or met the physical characteristics for RESAs, and had zero or negligible construction costs to become compliant. Nonetheless, the amendments will impose an estimated \$26,343,321 (in present value using a 7% discount rate over 20 years) in construction costs to the remaining airports projected to be captured by the Regulations. Of the total construction costs, a single airport with unique characteristics would bear roughly \$22,472,187 or 85% of the overall construction costs.”



<https://www.gazette.gc.ca/rp-pr/p2/2022/2022-01-05/html/sor-dors269-eng.html>

## **Managed Growth Strategy (from the PortsToronto BBTCA Master Plan)**

“It is anticipated that passenger growth will continue similar to what has been experienced in 2014 (2.4 million), 2015 (2.5 million), 2016 (2.7 million) and 2017 (2.8 million), **to the ultimate forecast of 3.6 million by 2024.**

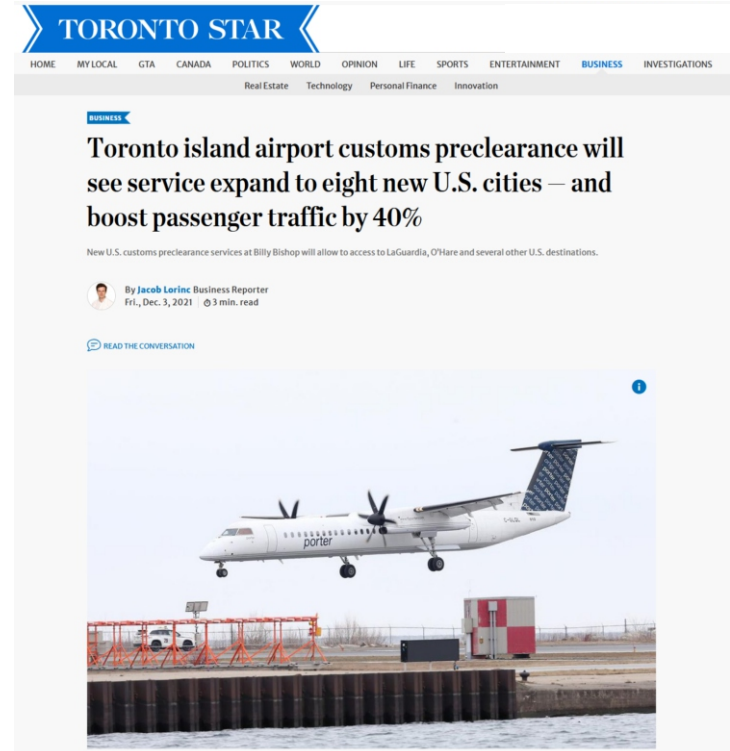
These forecasts are under our current 202 Passenger Terminal Slots, FBO Charter flights and limited non-terminal commercial carriers such as Pascan Aviation and FlyGTA which offers service to St-Hubert, Niagara, Waterloo, Barrie and London (starting in 2018).”



# U.S. Customs and Border Protection: Customs Pre-Clearance Facility



- ability to fly from BBTCA to American airports without their own customs clearance facility
- “The airport has not revealed the source of its funding for the preclearance facility, estimated at \$20 million not including operating costs, though it would likely come from a mix of public and private stakeholders.”



# Nieport Aviation's Economic Impact Study



- presented to City of Toronto Economic and Community Development Committee December 1, 2021

- critique: <https://www.sandfordborins.com/2022/01/03/the-last-thing-toronto-needs-now/>

# **Are Jets Coming to Billy Bishop Airport?**

**Short answer: no.**

**==> the window for jet expansion has closed**

**1) technically, with new TP312 5<sup>th</sup> edition regulation**

**2) politically, at least not until a change at the federal level**

**BUT: airport expansion is very much in the cards.**

**==> increased flights**

**==> increased passenger numbers**

**REMEMBER ALSO: the question of BBTCA lease renewal keeps getting kicked down the road.**



# **Porter Airlines: A continuing presence at BBTCA? ... or flying off to bluer skies?**



**March 2020: Porter obtains a \$135M loan from Export Development Canada**

**June 2021: Porter obtains a \$270.5M loan from the Canada Enterprise  
Emergency Funding Corporation (repayable in five years)**

**July 2021: Porter claims to have ordered 30-80 Embraer  
E195-E2s, with the intention to be flying from Pearson  
International Airport starting in late 2022.**

# Long Term: Carbon Footprint of Regional Flying

## Trudeau pledges to slash greenhouse gas emissions by at least 40% by 2030



Canada will 'blow past' its previous target of a 30 per cent reduction from 2005 levels by 2030, PM says

[John Paul Tasker, Aaron Wherry](#) · CBC News · Posted: Apr 22, 2021 9:19 AM ET | Last Updated: April 22



Prime Minister Justin Trudeau is joined virtually by Minister of Finance Chrystia Freeland as they talk online to a group of front-line pharmacists from across the country to discuss the ongoing vaccination efforts in the fight against COVID-19, from the Prime Ministers office on Parliament Hill in Ottawa on Tuesday, April 20, 2021. (Sean Kilpatrick/The Canadian Press)

## Liberals announce plans for new 'high frequency' rail lines from Toronto to Quebec City



Passenger and freight trains would no longer share tracks along most of the route

[Nick Boisvert](#) · CBC News · Posted: Jul 05, 2021 5:55 PM ET | Last Updated: July 6



VIA Rail says that running passenger trains on dedicated lines, rather than on shared tracks with freight trains, would reduce travel times and make the service more reliable. (Adrian Wyld/The Canadian Press)



## **Long Term: Climate Change and Lake Ontario Water Levels**



**2019-05-31: BBTCA airfield flooding  
(a record high was set June 1, 2019)**



**75.3 m IGLD85**

Water Level = 75.3 m IGLD85

Water Level = 75.3 m IGLD85

Tile 1: Toronto City Airport

Basemap Layers

Basemap Layers

	Community/Assembly Hall		Dry
	Fire Station		0.01 - 0.3
	Restaurant		0.31 - 0.6
	Recreation		>0.60
	School		
	Water Treatment Plant		
	Youth Club		
	Gasps		
	Sewer Pumps		
	Sewer Pump Stations		
	Sewer Machines		
	Sewer Lines - Forced Main		
	Sewer Lines - Gravity Line		
	Pedestrian Trail/Bike/Boardwalk		
	Paved Path (2 m min)		
	Road (4 m min)		
	Ferry Routes		
	Residential Property Boundary (2018)		

	Community/Assembly Hall		Dry
	Fire Station		0.01 - 0.3
	Restaurant		0.31 - 0.6
	Recreation		>0.60
	School		
	Water Treatment Plant		
	Youth Club		
	Gasps		
	Sewer Pumps		
	Sewer Pump Stations		
	Sewer Machines		
	Sewer Lines - Forced Main		
	Sewer Lines - Gravity Line		
	Pedestrian Trail/Bike/Boardwalk		
	Paved Path (2 m min)		
	Road (4 m min)		
	Ferry Routes		
	Residential Property Boundary (2018)		

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**Data Sources**  
Water depths at Toronto Islands are shown for the specified Lake Ontario water level indicated on this map. Water levels are

**2017 Record high: 75.88 m IGLD85**  
**2019 New record high: 75.92 m IGLD85**

**75.9 m IGLD85**

## Toronto Islands Flood Depth Map

**Water Level = 75.9 m IGLD85**

Tile 1: Toronto City Airport

### Basemap Layers

- Community/Assembly Hall
- Fire Station
- Restaurant
- Restroom
- School
- Water Treatment Plant
- Yacht Club
- Sumps
- Sewer Pumps
- Sewer Pump Stations
- Sewer Manholes
- Sewer Lines - Forced Main
- Sewer Lines - Gravity Line
- Pedestrian Trail/Bikepath
- Paved Path (2 m min)
- Road (4 m min)
- Residential Property Boundary (2015)

### Road Flood Depth (m)

- Dry
- 0.01 - 0.3
- 0.31 - 0.6
- >0.60

### Flood Depth (m)

- 0.01 - 0.1
- 0.11 - 0.2
- 0.21 - 0.3
- 0.31 - 0.4
- 0.41 - 0.5
- 0.51 - 0.6
- 0.61 - 0.7
- 0.71 - 0.8
- 0.81 - 0.9
- 0.91 - 1
- > 1

### Data Sources

Water depths at Toronto Islands are shown for the Toronto Islands Coastal water level indicated on this map. Water levels are shown as depth above mean sea level (MSL) and are not to be used for navigation. Water levels are shown for the Toronto Islands Coastal water level indicated on this map. Water levels are shown as depth above mean sea level (MSL) and are not to be used for navigation. Water levels are shown for the Toronto Islands Coastal water level indicated on this map. Water levels are shown as depth above mean sea level (MSL) and are not to be used for navigation.

Water depths were calculated by subtracting a digital elevation model (DEM) of the land surface from the coastal water surface elevation. The DEM was derived from a 1:50,000 scale topographic map. The water surface elevation was derived from a 1:50,000 scale topographic map. The water surface elevation was derived from a 1:50,000 scale topographic map.

Legend: Water, Road, Sewer, and other features are shown on this map. Water is shown in blue, roads in grey, and sewers in red. Other features are shown in various colors. The map is a vector map and can be zoomed in and out. The map is a vector map and can be zoomed in and out. The map is a vector map and can be zoomed in and out.

Other Data Layers: Roads, Sewer, and other features are shown on this map. Roads are shown in grey, sewers in red, and other features in various colors. The map is a vector map and can be zoomed in and out. The map is a vector map and can be zoomed in and out. The map is a vector map and can be zoomed in and out.

Notes: Early residents who have been to the islands of this map. However, neither Toronto and Region Conservation Authority or other agencies are liable for any errors. The map is provided without warranty, and no liability is accepted or implied.

Map Production Date: April 2015

Prepared by: W.P. Baird & Associates Coastal Engineers, Ltd.  
Toronto and Region Conservation Authority

**Baird.**  
innovation engineered.

1 cm = 25 m Scale: 1:25,000  
Grid Spacing: 50 metres  
Coordinate System: Universal Transverse Mercator, Zone 17N, North American Datum 1983

**Sheet Index**

Map showing the location of the map within the larger context of the Toronto Islands. The map is a vector map and can be zoomed in and out. The map is a vector map and can be zoomed in and out. The map is a vector map and can be zoomed in and out.

**2017 Record high: 75.88 m IGLD85**  
**2019 New record high: 75.92 m IGLD85**



76.2 m IGLD85

## Toronto Islands Flood Depth Map

Water Level = 76.2 m IGLD85

Title 1: Toronto City Airport

### Basemap Layers

- Community/Assembly Hall
- Fire Station
- Restaurant
- Restroom
- School
- Water Treatment Plant
- Yacht Club
- Sumps
- Sewer Pumps
- Sewer Pump Stations
- Sewer Manholes
- Sewer Lines - Forced Main
- Sewer Lines - Gravity Line
- Pedestrian Trail/Bikepath
- Paved Path (2 m min)
- Road (4 m min)
- Ferry Routes
- Residential Property Boundary (2015)

### Road Flood Depth (m)

- Dry
- 0.01-0.3
- 0.31-0.6
- 0.61-0.9
- 0.91-1
- > 1 color swatch"/> > 1

### Flood Depth (m)

- 0.01-0.1
- 0.11-0.2
- 0.21-0.3
- 0.31-0.4
- 0.41-0.5
- 0.51-0.6
- 0.61-0.7
- 0.71-0.8
- 0.81-0.9
- 0.91-1
- > 1 color swatch"/> > 1

### Data Sources

Water depths at Toronto locations are shown for the 1960-1961 Lake Ontario water level indicated on this map. Water levels are based on the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

Water depths were calculated by subtracting a 1960-1961 Lake Ontario water level (IGLD85) from the 1960-1961 Lake Ontario water level (IGLD85) and are not to be used for flood risk assessment. The map shows the 1960-1961 Lake Ontario water level (IGLD85) and is not to be used for flood risk assessment.

2017 Record high: 75.88 m IGLD85  
2019 New record high: 75.92 m IGLD85







**2033: Lease Renewal?**

**Toronto Star. 1974:**

**“The Island Airport is the centre of a controversy that must soon be resolved: Should the property be made into an airport for short-takeoff-and-landing planes, perhaps with a bridge to the mainland and a parking lot? Should it become part of the Toronto Island park? Should it be used for housing? Or should it be kept for a few more years for general aviation? The politicians will decide within the next year.”**





**Thank-You**



## References

AECOM, Environmental Assessment of a Proposed Runway Extension & Introduction of Jets at Billy Bishop Toronto City Airport Final Study Design Report. Prepared for the Toronto Port Authority (PortsToronto), August 2015.

W.F. Baird and Associate, Coastal Engineers. Toronto Islands Flood Depth Map. Prepared for the Toronto Region Conservation Authority, April 2019.

Chris Bateman, That time Toronto pondered an airport in the Port Lands, April 5, 2014. [https://www.blogto.com/city/2014/04/that\\_time\\_toronto\\_pondered\\_an\\_airport\\_in\\_the\\_port\\_lands/](https://www.blogto.com/city/2014/04/that_time_toronto_pondered_an_airport_in_the_port_lands/)

City of Toronto, Report No. 5 of the Land Use Committee / S.T.O.L. at Toronto Island Airport, January 23, 1981.

David Crombie, Commissioner. Royal Commission on the Future of the Toronto Waterfront. Interim Report, August 1989.

David Crombie, Commissioner. Royal Commission on the Future of the Toronto Waterfront. Regeneration, Minister of Supply and Services, 1992.

Gene Desfor, Lucian Vesalon, Jennefer Laidley, "Establishing the Toronto Harbour Commission," 49-74, in Reshaping Toronto's Waterfront, Gene Desfor and Jennifer Laidley, University of Toronto Press, 2011.

Gabriel Eidelman, Landlocked: Exploring Institutional Inertia on Toronto's Waterfront 1960-2000.

Gabriel Ezekiel Eidelman, LANDLOCKED: POLITICS, PROPERTY, AND THE TORONTO WATERFRONT, 1960-2000. A thesis submitted in conformity with the requirements for the degree of Doctor of Philosophy Department of Political Science University of Toronto, 2013.

2020-11-18 Porter Claim against Nieuport 651563claim-1.pdf / 2020-11-23 Nieuport Notice of Application against Porter 651807noapp-1.pdf

2021-03-08 Nieuport Statement of Defence and Counterclaim against Porter 651563stdc-1.pdf / 2021-04-19 Porter Reply and Defence to Counterclaim by Nieuport 651563rydc-1.pdf

Ute Lehrer and Jennefer Laidley, Old Mega-Projects Newly Packaged? Waterfront Redevelopment in Toronto. International Journal of Urban and Regional Research, 2009.

Mark Osbaldeston, Unbuilt Toronto: A History of the City That Might Have Been, Toronto, Dundurn, 2008.

Minister of Justice, Toronto Island Airport Zoning Regulations, Aeronautics Act SOR/85-515 May 31, 1985. Current to April 5, 2021.

PortsToronto, Billy Bishop Airport 2018 Airport Master Plan. 2019.

Wayne C. Reeves, Visions for the Metropolitan Toronto Waterfront: Forging a Regional Identity, 1913-68. Centre for Urban and Community Studies, University of Toronto, April 1993.

Roger Tasse, Review of Toronto Port Authority Report, October 2016. [Regarding the construction of a fixed link to the TCCA or Island Airport, the purchase of a new ferry and the construction of new passenger terminals.]

A Bold Concept: A Conceptual Plan for the development of the City of Toronto Waterfront, Toronto Harbour Commission, January 1968, Archives of Toronto (AOT), Fond 265, Series 1270, Subseries 2, File 7.

Bill Taylor, Once Upon a City: The Turbulent History of Toronto's Island Airport, February 5, 2016. <https://www.thestar.com/yourtoronto/once-upon-a-city-archives/2016/01/31/once-upon-a-city-the-turbulent-history-of-torontos-island-airport.html>

Jessica Tremblay and Frans Ari Praysetyo, The Harbour City that Never Wa . . and the Smart City that May (Never) Become. A Research Report. School of Cities, University of Toronto, 2019.

Desiree Valadares. Ontario Place A place to stand? A place to grow? University of Guelph, Master of Landscape Architecture thesis, 2013.